

## **CURRICULUM VITAE**

### **ROXANA BACON**

6114 N. 2<sup>nd</sup>. Avenue  
Phoenix, Arizona 85013  
602 478 6380  
roxie.bacon@gmail.com

#### **Education:**

**University of California at Santa Barbara**, 1961-1963, Honors at Entrance and California State Scholarship

**Peace Corps Volunteer** 1963-1965; trained at Notre Dame University, Puerto Rico and stationed for 2 years in Copiapo, Chile in the Atacama Desert. Established "head start" programs and mining cooperatives.

**University of California at Berkeley**, 1965-1967. B.A. in interdisciplinary honors major, Communication and Public Policy. Recipient, California State Scholarship.

**University of California at Berkeley, Boalt Hall School of Law**, 1971-1974. JD

#### **Employment:**

**International Institute of the East Bay**, 1965-1968. Designed, obtained funding and directed program matching new arrival immigrants from rural areas of Central and South America with politically active U.S. teenagers for 5 hours a week. Goal was to provide real life orientation to urban living for people who had extremely limited resources and no experience with bureaucracies. Program received Congressional recognition and had over 500 "matches". In addition, more than 15 of the U.S. teenage volunteers received scholarships to continue their University education as a direct result of their work in the program.

**San Francisco International Institute**, 1968-1971. Social worker/community development manager with new arrival immigrant groups. Established out-reach programs in high schools and hospitals offering cultural and language translators to expedite services to this hidden population. Developed innovative group approaches [yoga and meditation, cooking events, dance classes] to counter isolation of mono-lingual, uneducated women recently arrived from Central America and rural Mexico. Continued teen-age matching program.

**Jackson & Hertogs**, San Francisco, CA 1971-1974. Clerked throughout law school [20-30 hours per week] with premier immigration law firm mentored by Joseph Hertogs and Z.B. Jackson, both national experts in the field.

**Jennings, Strouss & Salmon**, Phoenix AZ summer 1973 and 1974-1984. Law clerk 1973, associate 1974 -1977, partner 1977 -1984. Specialized in all aspects of employment and labor law while developing immigration practice. First immigration practice in the state to provide services in business immigration law. Donated over 500 hours annually to low/no income family and refugee immigration cases.

**Visiting Professor of Law, Arizona State University College of Law**, 1979-1980. Taught torts, professionalism and immigration/labor seminar. On leave from Jennings Strouss & Salmon.

**Adjunct Professor of Law, Arizona State University College of Law**, 1981-2005; 2008. Taught professionalism and immigration seminar at least once each academic year as well as participate in orientation programs, student mentoring and career counseling as requested by ASU.

**Distinguished Practitioner, University of Miami Law School**, Spring semester, 2012. Taught seminar to 3L and LLM students on Global Migration Policy and Law; guest lectured at UM Law School immigration law course and clinic.

**Sacks, Tierney**, Phoenix AZ partner 1984-1986. Managed and grew immigration law practice. Left with another partner to form own firm.

**Daughton, Hawkins & Bacon** 1986-1988 Owned, managed and grew law firm that offered immigration, employment and litigation services. Firm's success led to its acquisition by national law firm seeking Phoenix presence.

**Bryan Cave**, 1988-1997. 1,000+lawyer firm based in St. Louis, Missouri. Partner, first woman Member of 15 person Executive Committee [served 3 appointments, for 6 years], Resident Manager of Phoenix office, member of Compensation, Diversity and Marketing Committees. During tenure, Bryan Cave established first international offices and expanded national footprint coast to coast. Directed Immigration practice, which quadrupled in revenues and tripled in staff.

**Bacon & Dear**. 1997-2006. Founding partner of woman-owned firm. Firm's innovations include first interactive database for case management and preparation, no billable hours, and team format for client service. Practice limited to immigration law, emphasizing business and management of volume processing. In 2003 affiliated with national employment law firm, Littler Mendelson, to assist with international expansion. At time of retirement, July 2006, firm had grown from 10 to 150 employees with offices in Shanghai and Bangalore and extensive international migration practice. Clients included 10 Fortune 100 businesses and annual income in excess of \$20 million.

**Western Progress**, January 2007 – June 2008. Accepted 6-month assignment from Center for American Progress as CEO. Set up a non-profit policy and communication firm devoted to issues of concern in the 8 Rocky Mountain States. Establish Board, secured funding for first 3 year cycle, obtained 501c3 tax status, hired staff, opened offices in Colorado, Montana and Phoenix, produced first 8-state workshop on solar energy, developed website, e-newsletter, partnerships with each Governor's office and working relationships with Universities and experts in the areas of interest.

**Western Progress**, June 2007 to December 2008: Distinguished Fellow-Immigration.

Work with immigration policy, process and legislation in the Rocky Mountain States.

**Department of Homeland Security, Chief Counsel United States Citizenship & Immigration Service** October 2009 – December 2010 Managed 180 USCIS lawyers throughout the U.S., counseled Director of USCIS, participated in policy discussions among DHS immigration agencies, drafted memoranda regarding administrative/executive options to statutory reform, including DACA-type discretion.

***Professional Affiliations and Appointments:***

First woman to serve as the **President of the 10,000-member Arizona Bar Association**, 1991-92. Established Law Office Management Assistance Program [LOMAP], state Constitutional amendment to include diversity as criteria for merit selection, revamping of discipline system to establish priorities based on public harm, divert health-based problems to treatment, and professionalize staff, included public members on Board of Governors, established Appointments Committee to ensure equal opportunity to serve on Bar Committees.

First woman to serve as **General Counsel** to 14,000 member American Immigration Lawyers Association, 1993–1996 and **General Counsel** to American Immigration Law Foundation, 2000 to 2006. Chaired numerous AILA INS liaison committees, including DOL, INS Enforcement and Professional Responsibility.

First woman lawyer representative to the **Ninth Circuit Court of Appeals**, 1983-86.

First Arizona woman lawyer selected by Ninth Circuit Federal Court of Appeals to its **Advisory Board**, 2006-2009

**University of Arizona James E. Rogers College of Law** Board of Visitors. Member, 1995 – present, Chair, 2000-2003.

University of Miami School of Law Visiting Committee, Member, 2010-present.

**Arizona Court of Appeals Judge pro-tempore**, 1985, 1994, 1998.

Served on **Selection Committees for Federal District Court** Magistrate and Commissioner positions.

Served on Appellate Court **Merit Selection Nominating Committee** for Arizona Supreme Court.

Served on Governor-appointed **Selection Committees** for State Land Commission, Director of State Department of Revenue, Director of Corrections.

Member, Editorial Board, **Bender's Immigration Law Publications** 2002 –2008.

**Community Activities:**

**Co-Chair, Mayoral campaign**, Terry Goddard 1982. Coordinated volunteers, fund-raising, issues briefing papers for successful campaign of progressive candidate.

**Phoenix Citizen's Bond Commission** 1988. With 2 co-chairs, appointed by Mayor Terry Goddard to lead campaign that approved over 1 billion dollars in city improvements, at that time the largest in U.S. history. Bond issue included innovative public initiatives, including streetscapes, freeway art, "green" library and museum designs, and was the first to be tied to a comprehensive 5 year City Plan based on citizen input.

Co-Chair, **Phoenix Indian School Design Commission**, 1988-90. With 3 others, chaired controversial land-use decision making process and plan for use of centrally located, and commercially valuable, Phoenix open space previously used as Native American boarding school. Result preserved open space and engaged developers in design and uses acceptable to Native American advisory groups.

**Big Sisters of Arizona** 1975-1982. Board member, held all offices and served as President 1978-80. During this period organization grew 5 fold and began merger with Big Brothers of Arizona. Program is considered national model for Big Brother/Big Sister operations across the United States. Remained active contributor.

**Valley Leadership** 1976-1977. Selected for leadership program established by Phoenix area business leaders to identify leadership talent and provide

orientation to pressing area issues, including growth, education, employment and diversity. Remained active in mentoring program.

**Established Bacon & Dear ASU College of Law scholarships** to serve detainees through the Florence Project. Program involved semester of law school credit and \$10,000 grant per recipient. Program folded into immigration law clinic.

Initiated and funded **Immigration Law Clinics** at Arizona State University Sandra Day O’Conner College of Law, and University of Arizona James Rogers College of Law. The latter is now named Bacon Immigration Law Program and Policy. I serve as Advisor on policy issues.

**Mentor** young lawyers seeking to specialize in immigration law 1980 to present; currently working with 4 lawyers who are developing immigration law practices.

Executive Board, **Arizona Supreme Court’s Centennial Commission**, Developing interactive program to celebrate outstanding historic actions and members of Arizona legal community. 2008-present

#### **Awards:**

- **Margaret Brent Award**, (highest award given to women lawyer nationally, by the American Bar Association, for lifetime achievement and support for women in the law), 2007.
- Arizona’s **100 Outstanding Minority and Women Lawyers** 2000-present.
- **Sarah Herring Sorin Award** (highest award give to an Arizona woman attorney) 2001
- State Bar **Distinguished Service Award** (highest award given to an Arizona State Bar member) 2003
- Arizona State University **Distinguished Achievement Awards** 1985; 2001
- University of Arizona **Distinguished Service Award** 1998
- University of Arizona James E. Rogers College of Law **Honorary Alumni Award**. 2003
- American Immigration Lawyers Association **President’s Commendation** 1994, 2004, 2005
- American Immigration Lawyers Association **Appreciation Awards**, 1997, 1998, 2000, 2002
- **Quality of Life award**, Maricopa County Bar Association, given to “best small firm” in Arizona, 1999.

#### **Publications and Speaking Engagements:**

Spoken at every AILA annual convention since 1985; spoken at most State Bar of Arizona annual conventions and at more than 50 Continuing Legal Education courses in professionalism, employment law and immigration law; chaired panels and moderated conferences and seminars in Arizona and nationally covering the entire range of immigration issues, from detention to naturalization; given key note addresses at law school orientation, women's law conferences, women law students conferences, community organizations involved in immigration or border issues and inductions of federal and state judges, most recently at Syracuse University, Arizona State University and University of Miami.

Written articles or book chapters relating to immigration law for many specialty publications, including ILW and Arizona Employment Law Handbook, as well as authored columns for *The Arizona Attorney*, monthly during tenure as Bar President and regularly since 2003. Publications include:

*PERM: An Introduction*, Lexis/Nexis Immigration Law Recent Developments, <http://www.lexisnexis.com/practiceareas/immigration/pdfs/web713.pdf> (Feb. 18, 2005) (co-authored with Lori S. Melton).

*INS Enforcement at the Workplace: The I-9 Audit and Beyond*, in 2 1995-96 Immigration & Nationality Law Handbook 499 (American Immigration Lawyers Ass'n Ed., 1995).

*A Practitioner's Guide to Successful Alien Labor Certifications*, 88-5 Immigration Briefings 5 (May 1988) (co-authored with Lenni B. Benson).

*Estopping INS-'Affirmative Misconduct' Makes Positively Bad Law*, 5 Immig. J. 8 (1982).

Regular columnist in *Arizona Attorney* monthly magazine on law-related, and frequently immigration law related, issues.

Served as expert witness in *State of Arizona v. MCCCCD* (concerning in-state tuition for DACA recipients), 2014 and 2015.

Signator to various Amici briefs in the USSC regarding immigration issues, including *U.S. v. State of Texas* (Constitutionality of discretionary authority exercised by the Executive branch). 2015